Supreme Court of Ohio Clerk of Court - Filed May 06, 2022 - Case No. 2021-1198

IN THE SUPREME COURT OF OHIO

Case No. 2021-1193
Original Action Pursuant to Ohio Const.,
Art. XI
Apportionment Case
Case No. 2021-1198
Original Action Pursuant to Ohio Const.,
Art. XI
Apportionment Case
CPACT.
,-
Case No. 2021-1210
Original Action Pursuant to Ohio Const.,
Art. XI
Apportionment Case

RESPONDENT THE OHIO REDISTRICTING COMMISSION'S NOTICE OF RESUBMISSION OF THE FEBRUARY 24, 2022 GENERAL-ASSEMBLY PLAN

Freda J. Levenson (0045916) *Counsel of Record* ACLU OF OHIO FOUNDATION, INC. 4506 Chester Avenue Cleveland, Ohio 44103 614.586.1972. x125 flevenson@acluohio.org Dave Yost Ohio Attorney General

Erik J. Clark (0078732) *Counsel of Record* Ashley T. Merino (0096853) ORGAN LAW LLP 1330 Dublin Road Columbus, Ohio 43215 David J. Carey (0088787) ACLU OF OHIO FOUNDATION, INC. 1108 City Park Avenue, Suite 203 Columbus, Ohio 43206 614.586.1972. x2004 dcarey@aclu.org

Alora Thomas (PHV 22010) Julie A. Ebenstein (PHV 25423) AMERICAN CIVIL LIBERTIES UNION 125 Broad Street New York, New York 10004 212.519.7866. athomas@aclu.org jebenstein@aclu.org

Robert D. Fram (PHV 25414-2021) Donald Brown (PHV 25480-2021) Joshua Gonzalez (PHV 25424-2021) David Denuyl (PHV 25452-2021) COVINGTON & BURLING LLP Salesforce Tower 415 Mission Street, Suite 5400 San Francisco, California 94105-2533 415.591.6000 rfram@cov.com dwbrown@cov.com jgonzalez@cov.com

Alexander Thomson (PHV 25462-2021) COVINGTON & BURLING LLP 850 Tenth Street, NW Washington, DC 20001-4956 202.662.6000 ajthomson@cov.com

Anupam Sharma (PHV 25418-2021) James Hovard (PHV 25420-2021) Yale Fu (PHV 25419-2021) COVINGTON & BURLING LLP 3000 El Camino Real 5 Palo Alto, Square, 10th Floor Palo Alto, California 94306-2112 650.632.4700 650.632.4800 (facsimile) 614.481.0900 614.481.0904 (facsimile) ejclark@organlegal.com amerino@organlegal.com

Special Counsel to Attorney General Dave Yost

Counsel for Respondent The Ohio Redistricting Commission

Dave Yost Ohio Attorney General

Julie M. Pfeiffer (0069762) Counsel of Record Jonathan D. Blanton (0070035) Deputy Attorney General Michael A. Walton (0092201) Michael J. Hendershot (0081842) **Deputy Solicitor** OFFICE OF THE OHIO ATTORNEY **GENERAL** 30 E. Broad Street, 16th Floor Columbus, Ohio 43215 614.466.2872 614.782.7592 (facsimile) Julie.Pfeiffer@OhioAGO.gov Michael.Walton@OhioAGO.gov Michael.Hendershot@OhioAGO.gov Jonathan.Blanton@ohioAGO.gov

David A. Lockshaw, Jr. (0082403) *Counsel of Record* Terrence O'Donnell (0074213) Manuel D. Cardona (0098079) DICKINSON WRIGHT, PLLC 180 East Broad Street, Suite 3400 Columbus, Ohio 43215 614.744.2570 844.670.6009 (facsimile) dlockshaw@dickinson-wright.com todonnell@dickinson-wright.com mcardona@dickinson-wright.com

Special Counsel to Attorney General

asharma@cov.com jhovard@cov.com yfu@cov.com

Counsel for Relators League of Women Voters of Ohio, et al., in Case No. 2021-1193

Donald J. McTigue (0022849) *Counsel of Record* Derek S. Clinger (0092075) MCTIGUE & COLOMBO LLC 545 East Town Street Columbus, Ohio 43215 614.263.7000 614.368.6961 (facsimile) dmctigue@electionlawgroup.com dclinger@electionlawgroup.com

Abha Khanna (PHV 2189-2021) Ben Stafford (PHV 25433-2021) ELIAS LAW GROUP 1700 Seventh Ave, Suite 2100 Seattle, Washington 98101 206.656.0176 206.656.0180 (facsimile) akhanna@elias.law bstafford@elias.law

Aria C. Branch (PHV 25435-2024) Jyoti Jasrasaria (PHV 25401-2021) Spencer W. Klein (PHV 25432-2021) Harleen Gambhir (PHV 25587-2022) Raisa Cramer (PHV 25880-2022) ELIAS LAW GROUP 10 G St NE, Suite 600 Washington, DC 20002 202.968.4490 202.968.4490 202.968.4498 (facsimile) abranch@elias.law jjasrasaria@elias.law sklein@elias.law hgambhir@elias.law

Counsel for Relators Bria Bennett, et al., in Case No. 2021-1198

Dave Yost

Counsel for Respondent Secretary of State Frank LaRose

John W. Zeiger (0010707) Marion H. Little, Jr. (0042679) Christopher J. Hogan (0079829) ZEIGER, TIGGES & LITTLE LLP 3500 Huntington Center 41 South High Street Columbus, Ohio 43215 614.365.9900 zeiger@litohio.com little@litohio.com

Counsel for Respondent Governor Mike DeWine

Brodi J. Conover (0092082) Counsel of Record BRICKER & ECKLER LLP 2 East Mulberry Street Lebanon, Ohio 45036 513.670.6693 513.670.0999 (facsimile) bconover@bricker.com

Anne Marie Sferra (0030855) BRICKER & ECKLER LLP 100 South Third Street Columbus, Ohio 43215 614.227.2300 614.227.2390 (facsimile) asferra@bricker.com

Counsel for Respondent Auditor of State Keith Faber

Phillip J. Strach (PHV 2544-2021) Thomas A. Farr (PHV 25461) John E. Branch, III (PHV 25460) Alyssa M. Riggins (PHV 25441-2021) Greg McGuire (PHV 25483-2021) NELSON MULLINS RILEY & SCARBOROUGH LLP Peter M. Ellis (0070264) *Counsel of Record* M. Patrick Yingling (PHV 10145-2021) REED SMITH LLP 10 South Wacker Drive, 40th Floor Chicago, Illinois 60606 312.207.1000 312.207.6400 (facsimile) pellis@reedsmith.com mpyingling@reedsmith.com

Alicia L. Bannon (PHV 25409-2021) Yurij Rudensky (PHV 25422-2021) Michael Li (PHV 25430-2021) Ethan Herenstein (PHV 25429-2021) Harry Isaiah Black (PHV 2544-2021) BRENNAN CENTER FOR JUSTICE AT NYU SCHOOL OF LAW 120 Broadway, Suite 1750 New York, New York 10271 646.292.8310 212.463.7308 (facsimile) alicia.bannon@nyu.edu rudenskyy@brennan.law.nyu.edu lim@brennan.law.nyu.edu herensteine@brennan.law.nyu.edu blackh@brennan.law.nyu.edu

Ben R. Fliegel (PHV 25411-2021) REED SMITH LLP 355 South Grand Avenue, Suite 2900 Los Angeles, California 90071 213.457.8000 213.457.8080 (facsimile) bfliegel@reedsmith.com

Brad A. Funari (PHV 3139-2021) Danielle L. Stewart (0084086) REED SMITH LLP 225 Fifth Avenue Pittsburgh, Pennsylvania 15222 412.288.4583 412.288.3063 (facsimile) bfunari@reedsmith.com dstewart@reedsmith.com 4140 Parklake Avenue, Suite 200 Raleigh, North Carolina 27612 919.329.3800 919.329.3799 (facsimile) phil.strach@nelsonmullins.com tom.farr@nelsonmullins.com john.branch@nelsonmullins.com alyssa.riggins@nelsonmullins.com greg.mcguire@nelsonmullins.com

W. Stuart Dornette (0002955) Beth A. Bryan (0082076) Philip D. Williamson (0097174) TAFT STETTINIUS & HOLLISTER LLP 425 Walnut St., Suite 1800 Cincinnati, Ohio 45202-3957 513.381.2838 513.381.0205 (facsimile) dornette@taftlaw.com bryan@taftlaw.com pwilliamson@taftlaw.com

Counsel for Respondents Senate President Matt Huffman and House Speaker Robert Cupp.

C. Benjamin Cooper (0093103) Charles H. Cooper, Jr. (0037295) Chelsea C. Weaver (0096850) COOPER & ELLIOT, LLC 305 West Nationwide Boulevard Columbus, Ohio 43215 614.481.6000 benc@cooperelliott.com chipc@cooperelliott.com

Counsel for Respondents Senator Vernon Sykes and House Minority Leader Allison Russo Brian A. Sutherland (PHV 25406-2021) REED SMITH LLP 101 Second Street, Suite 1800 San Francisco, California 94105 415.543.8700 415.391.8269 (facsimile) bsutherland@reedsmith.com

Counsel for Relators Ohio Organizing Collaborative, et al., in Case No. 2021-1210

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NOTICE OF RESUBMISSION OF THE COMMISSION'S FEBRUARY 24, 2022 GENERAL-ASSEMBLY PLAN

Yesterday, May 5, 2022, The Ohio Redistricting Commission (the "Commission") voted to resubmit the General-Assembly District Plan adopted on February 24, 2022 by the Ohio Redistricting Commission, previously filed with the Secretary of State on February 24, 2022 (the "Third Plan"). The Third Plan was resubmitted to the Secretary of State by the Commission on May 5, 2022, by a vote of 4-3.

During the meeting, House Minority Leader Russo proposed a motion to adopt the independent mapmakers' maps as modified, presented to state and federal courts, and uploaded to the Commission's website. The Commission voted 5-2 to defeat Leader Russo's motion. Secretary of State LaRose read a prepared statement into the record, titled "Statement to the Ohio Redistricting Commission by Ohio Secretary of State Frank LaRose Regarding Logistical Realities of Administering a 2022 General Assembly Primary Election." The statement is available on the Commission's website and attached hereto as Exhibit 1.

Senator McColley moved the Commission to resubmit the February 24, 2022 plan only for use in the 2022 election and Secretary LaRose's statement to the Commission to the Secretary of State's office no later than 9:00 a.m. today, pursuant to the Ohio Supreme Court's Order dated April 14, 2022. Senator McColley further moved that counsel for the Commission shall file the February 24, 2022 plan and Secretary LaRose's statement with the Ohio Supreme Court no later than 12:00 p.m. today, pursuant to the Ohio Supreme Court's Order dated April 14, 2022.

The Commission voted 4-3 to approve Senator McColley's motion, with no member of the Democratic party voting to approve the motion. Leader Russo read a Minority Report into

the record. The report is available on the Commission's website and attached hereto as Exhibit 2.

The Third Plan was resubmitted to the Secretary of State yesterday in advance of today's deadline. The Court's April 14, 2022 Order requires the Commission to file a copy of the plan with the Court by 12:00 p.m. today. Accordingly, a copy of that plan is resubmitted and filed concurrently with this Notice, and attached hereto as Exhibit 3.

The Court's April 14 Order further requires Petitioners to file objections, if any, to the new plan, by 9:00 a.m., three days after the plan is filed in this Court. The Order requires Respondents to file responses, if any, to the objections, by 9:00 a.m., three days after the objections are filed. Consistent with this schedule, the Commission respectfully suggests that the Court order Petitioners to file any objection to the Third Plan by 9:00 a.m. on Monday, May 9. The Commission further respectfully requests the Court order Respondents to file any responses to objections by 9:00 a.m., three days after objections are filed, which, for the sake of clarity, would be Thursday, May 12, if Petitioners file objections on Monday morning.

Dated: May 6, 2022

Respectfully submitted,

Dave Yost Ohio Attorney General

<u>/s Erik J. Clark</u> Erik J. Clark (0078732) *Counsel of Record* Ashley T. Merino (0096853) **ORGAN LAW LLP** 1330 Dublin Road Columbus, Ohio 43215 614.481.0900 614.481.0904 (facsimile) ejclark@organlegal.com amerino@organlegal.com

Special Counsel to Attorney General Dave Yost

Counsel for Respondent The Ohio Redistricting Commission

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CERTIFICATE OF SERVICE

The undersigned hereby certifies that on May 6, 2022, a copy of the foregoing, including

its appendix, was served by electronic mail upon the following:

Freda J. Levenson, Esq. *Counsel of Record* ACLU OF OHIO FOUNDATION, INC. 4506 Chester Avenue Cleveland, Ohio 44103 614.586.1972. x125 flevenson@acluohio.org

David J. Carey, Esq. ACLU OF OHIO FOUNDATION, INC. 1108 City Park Avenue, Suite 203 Columbus, Ohio 43206 614.586.1972. x2004 dcarey@aclu.org

Alora Thomas, Esq. Julie A. Ebenstein, Esq. AMERICAN CIVIL LIBERTIES UNION 125 Broad Street New York, New York 10004 212.519.7866. athomas@aclu.org jebenstein@aclu.org

Robert D. Fram, Esq. Joshua Gonzalez, Esq. David Denuyl, Esq. Donald Brown, Esq. COVINGTON & BURLING LLP 415 Mission Street, Suite 5400 San Francisco, California 94105-2533 415.591.6000 rfram@cov.com jgonzalez@cov.com ddenuyl@cov.com

Alexander Thomson, Esq. COVINGTON & BURLING LLP Julie M. Pfeiffer, Esq. *Counsel of Record* Jonathan D. Blanton, Esq. Michael A. Walton, Esq. Michael J. Hendershot, Esq. OFFICE OF THE OHIO ATTORNEY GENERAL 30 E. Broad Street, 16th Floor Columbus, Ohio 43215 614.466.2872 614.782.7592 (facsimile) Julie.Pfeiffer@OhioAGO.gov Michael.Hendershot@OhioAGO.gov Jonathan.Blanton@ohioAGO.gov

David A. Lockshaw, Jr., Esq. *Counsel of Record* Terrence O'Donnell, Esq. Manuel D. Cardona, Esq. DICKINSON WRIGHT, PLLC 180 East Broad Street, Suite 3400 Columbus, Ohio 43215 614.744.2570 844.670.6009 (facsimile) dlockshaw@dickinson-wright.com todonnell@dickinson-wright.com mcardona@dickinson-wright.com

Special Counsel to Attorney General Dave Yost

Counsel for Respondent Secretary of State Frank LaRose

John W. Zeiger, Esq. Marion H. Little, Jr., Esq. Christopher J. Hogan, Esq. ZEIGER, TIGGES & LITTLE LLP One CityCenter 850 Tenth Street, NW Washington, DC 20001-4956 202.662.6000 ajthomson@cov.com

Anupam Sharma, Esq. James Hovard, Esq. Yiye Fu, Esq. COVINGTON & BURLING LLP 3000 El Camino Real 5 Palo Alto, Square, 10th Floor Palo Alto, California 94306-2112 650.632.4700 asharma@cov.com jhovard@cov.com yfu@cov.com

Counsel for Relators League of Women Voters of Ohio, et al., in Case No. 2021-1193

Donald J. McTigue, Esq. *Counsel of Record* Derek S. Clinger, Esq. MCTIGUE & COLOMBO LLC 545 East Town Street Columbus, Ohio 43215 614.263.7000 614.368.6961 (facsimile) dmctigue@electionlawgroup.com

Aria C. Branch, Esq. Jyoti Jasrasaria, Esq. Spencer W. Klein, Esq. Harleen Gambhir, Esq. Raisa Cramer, Esq. ELIAS LAW GROUP 10 G St NE, Suite 600 Washington, DC 20002 202.968.4490 202.968.4498 (facsimile) abranch@elias.law jjasrasaria@elias.law sklein@elias.law 3500 Huntington Center 41 South High Street Columbus, Ohio 43215 614.365.9900 zeiger@litohio.com little@litohio.com

Counsel for Respondent Governor Mike DeWine

Brodi J. Conover, Esq. *Counsel of Record* BRICKER & ECKLER LLP 2 East Mulberry Street Lebanon, Ohio 45036 513.670.6693 513.670.0999 (facsimile) bconover@bricker.com

Anne Marie Sferra, Esq. BRICKER & ECKLER LLP 100 South Third Street Columbus, Ohio 43215 614.227.2300 614.227.2390 (facsimile) asferra@bricker.com

Counsel for Respondent Auditor of State Keith Faber

Phillip J. Strach, Esq. Thomas A. Farr, Esq. John E. Branch, III, Esq. Alyssa M. Riggins, Esq. Greg McGuire, Esq. **NELSON MULLINS RILEY &** SCARBOROUGH LLP 4140 Parklake Avenue, Suite 200 Raleigh, North Carolina 27612 919.329.3800 919.329.3799 (facsimile) phil.strach@nelsonmullins.com tom.farr@nelsonmullins.com john.branch@nelsonmullins.com alyssa.riggins@nelsonmullins.com greg.mcguire@nelsonmullins.com

rcramer@elias.law

Abha Khanna, Esq. William B. Stafford, Esq. ELIAS LAW GROUP 1700 Seventh Ave, Suite 2100 Seattle, Washington 98101 206.656.0176 206.656.0180 (facsimile) akhanna@elias.law bstafford@elias.law

Counsel for Relators Bria Bennett, et al., in Case No. 2021-1198

Peter M. Ellis, Esq. *Counsel of Record* M. Patrick Yingling, Esq. REED SMITH LLP 10 South Wacker Drive, 40th Floor Chicago, Illinois 60606 312.207.1000 312.207.6400 (facsimile) pellis@reedsmith.com mpyingling@reedsmith.com

Alicia L. Bannon, Esq. Yurij Rudensky, Esq. Michael Li, Esq. Ethan Herenstein, Esq. BRENNAN CENTER FOR JUSTICE AT NYU SCHOOL OF LAW 120 Broadway, Suite 1750 New York, New York 10271 646.292.8310 212.463.7308 (facsimile) alicia.bannon@nyu.edu rudenskyy@brennan.law.nyu.edu lim@brennan.law.nyu.edu herensteine@brennan.law.nyu.edu

Ben R. Fliegel, Esq. REED SMITH LLP 355 South Grand Avenue, Suite 2900 Los Angeles, California 90071 213.457.8000 W. Stuart Dornette, Esq.
Beth A. Bryan, Esq.
Philip D. Williamson, Esq.
TAFT STETTINIUS & HOLLISTER LLP
425 Walnut St., Suite 1800
Cincinnati, Ohio 45202-3957
513.381.2838
513.381.0205 (facsimile)
dornette@taftlaw.com
bryan@taftlaw.com
pwilliamson@taftlaw.com

Counsel for Respondents Senate President Matt Huffman and House Speaker Robert Cupp

C. Benjamin Cooper, Esq. Charles H. Cooper, Esq. Chelsea C. Weaver, Esq. COOPER & ELLIOT, LLC 305 West Nationwide Boulevard Columbus, Ohio 43215 614.481.6000 benc@cooperelliott.com chipc@cooperelliott.com

Counsel for Respondents Senator Vernon Sykes and House Minority Leader Allison Russo 213.457.8080 (facsimile) bfliegel@reedsmith.com

Brad A. Funari, Esq. Danielle L. Stewart, Esq. **REED SMITH LLP** 225 Fifth Avenue Pittsburgh, Pennsylvania 15222 412.288.4583 412.288.3063 (facsimile) bfunari@reedsmith.com dstewart@reedsmith.com

Brian A. Sutherland, Esq. **REED SMITH LLP** .0 .0 permeter province of the second of the 101 Second Street, Suite 1800 San Francisco, California 94105 415.543.8700 415.391.8269 (facsimile) bsutherland@reedsmith.com

Counsel for Relators Ohio Organizing Collaborative, et al., in Case No. 2021-1210

One of the Attorneys for Respondent The Ohio Redistricting Commission

IN THE SUPREME COURT OF OHIO

LEAGUE OF WOMEN VOTERS OF OHIO, et al.,	Case No. 2021-1193
Relators,	Case 110. 2021-1175
V.	Original Action Pursuant to Ohio Const., Art. XI
OHIO REDISTRICTING COMMISSION, et al.,	Apportionment Case
Respondents.	
BRIA BENNETT, et al.,	
	Case No. 2021-1198
Relators,	
	Original Action Pursuant to Ohio Const.,
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THE OHIO ORGANIZING COLLABORATIVE, et al.,	
	Case No. 2021-1210
Relators,	
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OHIO REDISTRICTING COMMISSION, et al.,	Apportionment Case
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COPY OF THE OHIO REDISTRICTING COMMISSION'S THIRD ADOPTED GENERAL-ASSEMBLY PLAN, MAY 5, 2022 MINORITY REPORT, AND STATEMENT TO THE OHIO REDISTRICTING COMMISSION BY OHIO SECRETARY OF STATE FRANK LAROSE REGARDING LOGISTICAL REALITIES OF ADMINISTERING A 2022 GENERAL ASSEMBLY PRIMARY ELECTION

Freda J. Levenson (0045916) Counsel of Record
ACLU OF OHIO FOUNDATION, INC.
4506 Chester Avenue
Cleveland, Ohio 44103 Dave Yost Ohio Attorney General

Erik J. Clark (0078732) Counsel of Record 614.586.1972. x125 flevenson@acluohio.org

David J. Carey (0088787) ACLU OF OHIO FOUNDATION, INC. 1108 City Park Avenue, Suite 203 Columbus, Ohio 43206 614.586.1972. x2004 dcarey@aclu.org

Alora Thomas (PHV 22010) Julie A. Ebenstein (PHV 25423) AMERICAN CIVIL LIBERTIES UNION 125 Broad Street New York, New York 10004 212.519.7866. athomas@aclu.org jebenstein@aclu.org

Robert D. Fram (PHV 25414-2021) Donald Brown (PHV 25480-2021) Joshua Gonzalez (PHV 25424-2021) David Denuyl (PHV 25452-2021) COVINGTON & BURLING LLP Salesforce Tower 415 Mission Street, Suite 5400 San Francisco, California 94105-2533 415.591.6000 rfram@cov.com dwbrown@cov.com jgonzalez@cov.com ddenuyl@cov.com

Alexander Thomson (PHV 25462-2021) COVINGTON & BURLING LLP 850 Tenth Street, NW Washington, DC 20001-4956 202.662.6000 ajthomson@cov.com

Anupam Sharma (PHV 25418-2021) James Hovard (PHV 25420-2021) Yiye Fu (PHV 25419-2021) COVINGTON & BURLING LLP 3000 El Camino Real Ashley T. Merino (0096853) ORGAN LAW LLP 1330 Dublin Road Columbus, Ohio 43215 614.481.0900 614.481.0904 (facsimile) ejclark@organlegal.com amerino@organlegal.com

Special Counsel to Attorney General Dave Yost

Counsel for Respondent The Ohio Redistricting Commission

Dave Yost Ohio Attorney General Julie M. Pfeiffer (0069762) Counsel of Record Jonathan D. Blanton (0070035) Deputy Attorney General Michael A. Walton (0092201) Michael J. Hendershot (0081842) **Deputy Solicitor** OFFICE OF THE OHIO ATTORNEY **GENERAL** 30 E. Broad Street, 16th Floor Columbus, Ohio 43215 614.466.2872 614.782.7592 (facsimile) Julie.Pfeiffer@OhioAGO.gov Michael.Walton@OhioAGO.gov Michael.Hendershot@OhioAGO.gov Jonathan.Blanton@ohioAGO.gov

David A. Lockshaw, Jr. (0082403) Counsel of Record Terrence O'Donnell (0074213) Manuel D. Cardona (0098079) DICKINSON WRIGHT, PLLC 180 East Broad Street, Suite 3400 Columbus, Ohio 43215 614.744.2570 844.670.6009 (facsimile) 5 Palo Alto, Square, 10th Floor Palo Alto, California 94306-2112 650.632.4700 650.632.4800 (facsimile) asharma@cov.com jhovard@cov.com yfu@cov.com

Counsel for Relators League of Women Voters of Ohio, et al., in Case No. 2021-1193

Donald J. McTigue (0022849) *Counsel of Record* Derek S. Clinger (0092075) MCTIGUE & COLOMBO LLC 545 East Town Street Columbus, Ohio 43215 614.263.7000 614.368.6961 (facsimile) dmctigue@electionlawgroup.com dclinger@electionlawgroup.com

Abha Khanna (PHV 2189-2021) Ben Stafford (PHV 25433-2021) ELIAS LAW GROUP 1700 Seventh Ave, Suite 2100 Seattle, Washington 98101 206.656.0176 206.656.0180 (facsimile) akhanna@elias.law bstafford@elias.law

Aria C. Branch (PHV 25435-2021) Jyoti Jasrasaria (PHV 25401-2021) Spencer W. Klein (PHV 25432-2021) Harleen Gambhir (PHV 25587-2022) Raisa Cramer (PHV 25880-2022) ELIAS LAW GROUP 10 G St NE, Suite 600 Washington, DC 20002 202.968.4490 202.968.4498 (facsimile) abranch@elias.law jjasrasaria@elias.law sklein@elias.law hgambhir@elias.law dlockshaw@dickinson-wright.com todonnell@dickinson-wright.com mcardona@dickinson-wright.com

Special Counsel to Attorney General Dave Yost

Counsel for Respondent Secretary of State Frank LaRose

John W. Zeiger (0010707) Marion H. Little, Jr. (0042679) Christopher J. Hogan (0079829) ZEIGER, TIGGES & LITTLE LLP 3500 Huntington Center 41 South High Street Columbus, Ohio 43215 614.365.9900 zeiger@litohio.com little@litohio.com

Counsel for Respondent Governor Mike DeWine

Brodi J. Conover (0092082) *Counsel of Record* BRICKER & ECKLER LLP 2 East Mulberry Street Lebanon, Ohio 45036 513.670.6693 513.670.0999 (facsimile) bconover@bricker.com

Anne Marie Sferra (0030855) BRICKER & ECKLER LLP 100 South Third Street Columbus, Ohio 43215 614.227.2300 614.227.2390 (facsimile) asferra@bricker.com

Counsel for Respondent Auditor of State Keith Faber

Phillip J. Strach (PHV 2544-2021) Thomas A. Farr (PHV 25461)

rcramer@elias.law

Counsel for Relators Bria Bennett, et al., in Case No. 2021-1198 Peter M. Ellis (0070264) Counsel of Record M. Patrick Yingling (PHV 10145-2021) REED SMITH LLP 10 South Wacker Drive, 40th Floor Chicago, Illinois 60606 312.207.1000 312.207.6400 (facsimile) pellis@reedsmith.com mpyingling@reedsmith.com

Alicia L. Bannon (PHV 25409-2021) Yurij Rudensky (PHV 25422-2021) Michael Li (PHV 25430-2021) Ethan Herenstein (PHV 25429-2021) Harry Isaiah Black (PHV 2544-2021) BRENNAN CENTER FOR JUSTICE AT NYU SCHOOL OF LAW 120 Broadway, Suite 1750 New York, New York 10271 646.292.8310 212.463.7308 (facsimile) alicia.bannon@nyu.edu rudenskyy@brennan.law.nyu.edu herensteine@brennan.law.nyu.edu

Ben R. Fliegel (PHV 25411-2021) REED SMITH LLP 355 South Grand Avenue, Suite 2900 Los Angeles, California 90071 213.457.8000 213.457.8080 (facsimile) bfliegel@reedsmith.com

Brad A. Funari (PHV 3139-2021) Danielle L. Stewart (0084086) REED SMITH LLP 225 Fifth Avenue Pittsburgh, Pennsylvania 15222 412.288.4583 412.288.3063 (facsimile) John E. Branch, III (PHV 25460) Alyssa M. Riggins (PHV 25441-2021) Greg McGuire (PHV 25483-2021) NELSON MULLINS RILEY & SCARBOROUGH LLP 4140 Parklake Avenue, Suite 200 Raleigh, North Carolina 27612 919.329.3800 919.329.3799 (facsimile) phil.strach@nelsonmullins.com tom.farr@nelsonmullins.com john.branch@nelsonmullins.com alyssa.riggins@nelsonmullins.com

W. Stuart Dornette (0002955) Beth A. Bryan (0082076) Philip D. Williamson (0097174) TAFT STEFTINIUS & HOLLISTER LLP 425 Wainut St., Suite 1800 Cincinnati, Ohio 45202-3957 513.381.2838 513.381.0205 (facsimile) dornette@taftlaw.com bryan@taftlaw.com pwilliamson@taftlaw.com

Counsel for Respondents Senate President Matt Huffman and House Speaker Robert Cupp.

C. Benjamin Cooper (0093103) Charles H. Cooper, Jr. (0037295) Chelsea C. Weaver (0096850) COOPER & ELLIOT, LLC 305 West Nationwide Boulevard Columbus, Ohio 43215 614.481.6000 benc@cooperelliott.com chipc@cooperelliott.com

Counsel for Respondents Senator Vernon Sykes and House Minority Leader Allison Russo bfunari@reedsmith.com dstewart@reedsmith.com

Brian A. Sutherland (PHV 25406-2021) REED SMITH LLP 101 Second Street, Suite 1800 San Francisco, California 94105 415.543.8700 415.391.8269 (facsimile) bsutherland@reedsmith.com

Counsel for Relators Ohio Organizing Collaborative, et al., in Case No. 2021-1210

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Statement to the Ohio Redistricting Commission by Ohio Secretary of State Frank LaRose Regarding Logistical Realities of Administering a 2022 General Assembly Primary Election

As of today, a primary election date for the offices of State Representative, State Senator, and political party State Central Committee member has not been established.

The Ohio General Assembly has the sole authority in the Ohio Revised Code (3501.40) to set the time, place, and manner of a public election conducted in the State of Ohio. The only other government entity that can supersede that authority is a federal court of law.

A three-judge panel assigned to consider the Ohio General Assembly redistricting case *Gonidakis*, *et al. v. LaRose*, Case No. 2:22-CV-773 (S.D. Ohio), has ordered that if the State does not adopt a lawful district plan and set a primary election date before May 28, "... we will order the primary be moved to August 2 and Map 3 be used for only the 2022 election cycle. After that, Ohio will have to pass a new map that complies with federal and state law."

As of this date, the Ohio General Assembly has not set a primary election date for the abovementioned contests. Any action doing so would require an emergency clause to make the election date and its associated deadlines effective immediately. The Speaker of the Ohio House and the President of the Ohio Senate have indicated publicly that they lack the required two-thirds vote in both chambers to enact emergency legislation for this purpose; therefore, the only remaining option to conduct a primary election to which Ohio voters are entitled is the prescribed action by the federal district court.

My office and the bipartisan Ohio Association of Elections Officials have repeatedly stated that because August 2, 2022 is already reserved for "special elections" in Ohio law, it is the only date on which a statewide primary election can be conducted in advance of the scheduled General Election (November 8, 2022).

August 2, 2022 is also the latest date by which Ohio can conduct a primary election without overlapping or altering the scheduled timeline to successfully administer a General Election. This is also recognized by the three-judge panel in *Gonidakis, et al. v. LaRose* and uncontested by any of the parties involved in that litigation.

Under Ohio law, elections are conducted over at least a 90-day period. Eighty-nine days now stand between this date and August 2, 2022, putting Ohio within the traditional statutory window for administering its next election.

The federal panel majority in *Gonidakis, et al. v. LaRose* stated clearly that for any new district plan to be utilized for an August 2, 2022 primary election – and to have the benefit of a full, 90-day election administration period – the Commission would need to adopt it by April 20, 2022. Their opinion is based on testimony from my staff that the 88 county boards of election would collectively need at least two weeks to reprogram their computer systems to new House and Senate districts before the full, 90-day primary election period would begin, which would also do the least amount of damage to current Ohio election law.

To administer an August 2 primary election, the boards must meet a series of statutory and administrative deadlines to have the first ballots, known as Uniformed and Overseas Citizens

Absentee Voting Act ("UOCAVA") ballots, prepared no later than June 17, 2022 (46 days before the election). To achieve this, elections officials must meet the following statutory requirements:

- Certify candidates no later than 78 days before the primary election. R.C. 3513.05.
- Hold protests against certified candidates no later than **74 days before** the primary election. R.C. 3513.05.
- Determine the validity or invalidity of the declaration of candidacy and petition. R.C. 3513.05.
- Receive write-in candidates declarations of intent for partisan offices no later than 72 days before the primary election. R.C. 3513.041.
- Hold protests against write-in candidates no later than **67 days before** the primary election. R.C. 3513.041.
- The Secretary of State must certify to boards of elections the form of official ballots no later than **70 days before** the primary election. R.C. 3513.05.
- Board of elections of the most populous county in a multi-county district must certify names of all candidates to the other county boards of elections in the district no later than **70 days before** primary election. R.C. 3513.05.

Boards of elections need at least two weeks to reprogram voter registration and tabulation systems to accommodate a new map, which as of this date takes us to at least May 19. At that point, the boards would already be in violation of state law unless the General Assembly changes the statutory deadlines. Additionally, my office would not instruct the boards to deprogram Map 3 before May 28, risking that the new map could be invalidated with no immediate options to administer a primary election. This administrative delay also reduces or nearly eliminates the required process election officials must complete to conduct testing on all voting equipment, proof ballots, test ballots, recruit poll workers, and order absentee and Election Day ballots.

In summary:

- The last date a new map could have been ordered and implemented without altering current statutory deadlines that precede an August 2, 2022 primary election was April 20, 2022.
- The General Assembly has not set a new primary date, and its leaders have publicly stated they do not have the votes to pass emergency legislation to do so.
- All but two of Ohio's 88 county boards of elections have fully programmed the third General Assembly district plan adopted by the Ohio Redistricting Commission.
- A majority of the federal panel considering *Gonidakis, et al. v. LaRose* recognized that Map 3 has "administrative advantages" of implementation that no other map produced by the Commission to date presents, including a largely completed candidate certification process that also would not require the revisiting of filing deadlines and residency provisions.

Therefore, Map 3 is the only viable option to effectively administer a primary election on August 2, 2022. If on May 28, 2022, the federal court orders that Ohio use Map 3 and sets the primary election date on August 2, 2022, my office will issue a directive to the boards of elections implementing that order and providing detailed instructions on the administration of a successful primary election.





OHIO REDISTRICTING COMMISSION

Minority Report

May 5, 2022

Senator Vernon Sykes, Co-Chair

House Minority Leader C. Allison Russo, Commissioner

The majority party Commissioners of the Ohio Redistricting Commission failed once again to uphold their duty to the Ohio Constitution and the people of Ohio. They failed to adhere to the old adage that those who cannot remember the past are condemned to repeat it. Unfortunately, we are not dealing in ancient history, but in recent events. We are again left with a blatantly unconstitutional plan that brings us no closer to the goal of a constitutionally compliant map. The actions taken by the majority party's Commissioners are a clear affront to the Supreme Court of Ohio. The majority party Commissioners sat on their hands and adopted a plan today that we all know is unconstitutional.

Once again, the majority members dragged their feet, ignored our calls for action, defied the Supreme Court of Ohio, and paid no mind to the reforms adopted into our Constitution by the voters of Ohio. At the last minute, the Commission once again adopted a patently unconstitutional map (in fact, a re-submission of Map 3) without seriously considering any widely available constitutional alternatives. The majority party Commissioners performed exactly as the dissent in the federal case *Gonidakis, et al. v. LaRose* predicted. They did nothing and tried to run out the clock in a bad-faith effort to punt their responsibility to another entity –

prizing their partisan advantage over their duty as public servants, sworn to uphold the rule of law. The federal court presumed that "Ohio's officials are public servants who still view partisan advantage as subordinate to the rule of law" and that it would be "in [our] self interest to pass a new map rather than accept Map 3." The majority Commissioners have ignored this call to adhere to the rule of law and rise above partisan interests.

The majority party did not take us down this path by mere accident. The events that led us back here were not committed through incompetence. We are here purposefully. The majority had plenty of time to meet all the criteria presented by the Supreme Court of Ohio. The minority party members made consistent and clear efforts to meet those standards set by the Court. Instead of action, our calls were met with silence or indifference. The Commission should have met numerous times between April 14 and today. Instead, we met yesterday and adjourned abruptly without even fully discussing our sparse agenda. At that meeting, the majority Commissioners seemed more concerned with the Democratic caucuses' map drawing consultant than they did with meeting a Supreme Court-ordered deadline for a constitutional set of maps.

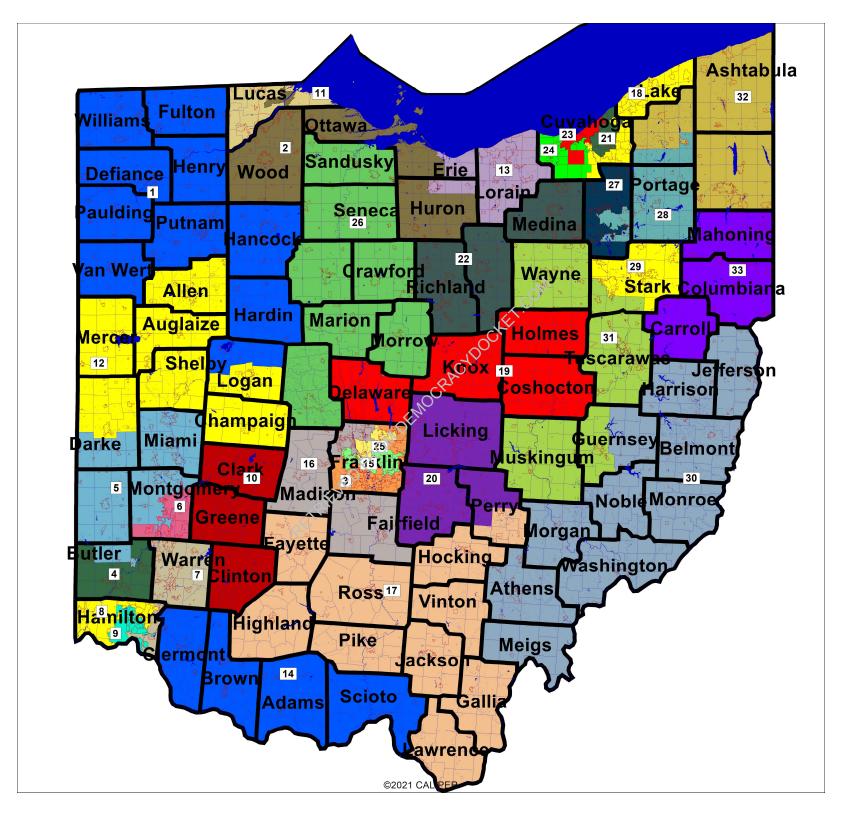
The Supreme Court of Ohio gave every reason for the Ohio Redistricting Commission to re-engage the independent map drawers, Dr. Michael McDonald and Dr. Douglas Johnson, and allow them the few hours needed to finalize their maps from the last round of map drafting. Beginning April 14, the time allotted to the Commission was more than enough to re-engage the map drawers, provide them with Commissioners' feedback, debate potential amendments, and finalize a constitutional set of maps. Instead, no action was taken, and less than two days before our May 6, 9:00 a.m. deadline, the majority instead refused to re-engage with the independent map drawers.

The deficiencies of the map adopted on May 5 by a vote of 4-3 are well-known by Commissioners, courts, and the general public. The map fails to live up to the requirements in Ohio Const. Article XI, Section 6(A) and Section 6(B). The act of passing an unconstitutional map is egregious enough in its own right, but re-submitting an identical copy of a map already struck down by the Supreme Court of Ohio is indefensible. The majority commissioners have no defense and refused even to provide a pretense for their actions by abiding by the requirement in Ohio Const. Article XI, Section 8(C)(2) to explain the constitutionality of their actions.

The majority Commissioners have ignored the Ohio Supreme Court and have not only refused to work on a new plan (as we have been time and again directed to do), but have passed a plan that the Supreme Court of Ohio has already found to be unconstitutional. This is a clear slap in the face to Ohio voters and the rule of law.







Pursuant to the 2020 U.S. Census, the population of Ohio as of April 1, 2020 was 11,799,448. The target population for each Ohio House district is therefore 119,186.

House District	Population	Deviation
1	118,269	-0.77%
2	121,167	1.66%
3	119,267	0.07%
4	113,292	-4.95%
5	116,055	-2.63%
6	116,844	-1.97%
7	123,620	3.72%
8	123,378	3.52%
9	117,175	-1.69%
10	118,982	-0.17%
11	124,045	4.08%
12	114,076	-4.29%
13	125,018	4.89%
14	125,123	4.98%
15	125,126	4.98%
16	124,466	4.43%
17	124,902	4.80%
18	125,122	4.98%
19	123,250	3.41%
20	125,116	4.98%
21	125,129	4.99%
22	125,144	5.00%
23	124,913	4.81%
24	122,543	2.82%
25	115,014	-3.50%
26	120,124	0.79%
27	124,316	4.30%
28	120,869	1.41%
29	113,611	-4.68%
30	114,162	-4.22%
31	121,137	1.64%
32	121,972	2.34%
33	124,678	4.61%

Statistical Information – Ohio House Districts Revised February 24, 2022

GENERAL ASSEMBLY DISTRICT PLAN REVISED FEBRUARY 24, 2022

House District	119,468	0.24%
34	124,362	4.34%
35	114,991	-3.52%
36	121,534	1.97%
37	122,075	2.42%
38	123,935	3.98%
39	117,193	-1.67%
40	114,264	-4.13%
41	117,985	-1.01%
42	113,597	-4.69%
43	113,261	-4.97%
44	123,472	3.60%
45	121,992	2.35%
46	123,473	3.60%
47	124,669	4.60%
48	116,324	-2.40%
49	113,282	-4.95%
50	113,841	-4.48%
51	418,043	-0.96%
52	123,651	3.75%
53	119,251	0.05%
54	120,633	1.21%
55	121,704	2.11%
56	124,111	4.13%
57	119,785	0.50%
58	123,071	3.26%
59	113,964	-4.38%
60	120,578	1.17%
61	124,425	4.40%
62	113,544	-4.73%
63	124,867	4.77%
64	114,353	-4.06%
65	116,342	-2.39%
66	118,575	-0.51%
67	115,385	-3.19%
68	120,418	1.03%
69	115,458	-3.13%
70	114,405	-4.01%

GENERAL ASSEMBLY DISTRICT PLAN REVISED FEBRUARY 24, 2022

House District	121,758	2.16%
71	123,971	4.01%
72	116,122	-2.57%
73	115,928	-2.73%
74	124,936	4.82%
75	116,894	-1.92%
76	113,287	-4.95%
77	114,356	-4.05%
78	124,211	4.22%
79	113,487	-4.78%
80	114,464	-3.96%
81	122,058	2.41%
82	114,313	-4.09%
83	116,652	-2.13%
84	113,566	-4.72%
85	113,452	-4.81%
86	113,965	-4.38%
87	115,962	-3.46%
88	115,793	-2.85%
89	113,883	-4.45%
90	116,490	-2.26%
91	120,113	0.78%
92	114,124	-4.25%
93	114,126	-4.25%
94	114,020	-4.33%
95	114,521	-3.91%
96	123,138	3.32%
97	124,572	4.52%
98	118,269	-0.77%
99	121,167	1.66%

GENERAL ASSEMBLY DISTRICT PLAN REVISED FEBRUARY 24, 2022

Pursuant to the 2020 U.S. Census, the population of Ohio as of April 1, 2020 was 11,799,448. The target population for each Ohio Senate district is therefore 357,559.

Senate District	Population	Deviation
1	350,009	-2.11%
2	344,251	-3.72%
3	348,329	-2.58%
4	368,937	3.18%
5	365,339	2.18%
6	358,600	0.29%
7	366,653	2.54%
8	348,642	-2.49%
9	357,681	0.03%
10	345,985	-3.24%
11	345.846	-3.28%
12	344,252	-3.72%
13	360,945	0.95%
14	353,762	-1.06%
15	356,280	-0.36%
16	356,280	1.10%
17	350,486	-1.98%
18	372,274	4.12%
19	357,680	0.03%
20	359,774	0.62%
21	375,395	4.99%
22	359,853	0.64%
23	375,257	4.95%
24	374,494	4.74%
25	360,062	0.70%
26	340,983	-4.64%
27	362,577	1.40%
28	370,798	3.70%
29	354,275	-0.92%
30	342,270	-4.28%
31	345,256	-3.44%
32	363,792	1.74%
33	357,212	-0.10%

Statistical Information – Ohio Senate Districts Revised January 2022

Ohio's 33 Senate districts are comprised of the following Ohio House districts.

Senate District 1:	House Districts 81, 82, 83	
Senate District 2:	House Districts 44, 75, 89	Assigned to Senator Gavarone
Senate District 3:	House Districts 4, 5, 10	0
Senate District 4:	House Districts 45, 46, 47	
Senate District 5:	House Districts 39, 40, 80	
Senate District 6:	House Districts 36, 37, 38	
Senate District 7:	House Districts 27, 55, 56	~
Senate District 8:	House Districts 28, 29, 30	OM
Senate District 9:	House Districts 24, 25, 26	
Senate District 10:	House Districts 70, 71, 74	Assigned to Senator Hackett
Senate District 11:	House Districts 41, 42, 43	0000
Senate District 12:	House Districts 78, 84, 850	
Senate District 13:	House Districts 52, 53, 54	
Senate District 14:	House Districts 62, 63, 90	
Senate District 15:	House Districts 1, 2, 6	
Senate District 16:	House Districts 8, 11, 12	
Senate District 17:	House Districts 91, 92, 93	
Senate District 18:	House Districts 19, 23, 57	Assigned to Senator Cirino
Senate District 19:	House Districts 60, 61, 98	-
Senate District 20:	House Districts 68, 69, 73	
Senate District 21:	House Districts 18, 21, 22	
Senate District 22:	House Districts 66, 67, 76	
Senate District 23:	House Districts 13, 14, 20	
Senate District 24:	House Districts 15, 16, 17	Assigned to Senator Dolan
Senate District 25:	House Districts 3, 7, 9	
Senate District 26:	House Districts 86, 87, 88	
Senate District 27:	House Districts 31, 32, 34	
Senate District 28:	House Districts 33, 35, 72	Assigned to Senator Sykes
Senate District 29:	House Districts 48, 49, 50	
Senate District 30:	House Districts 94, 95, 96	
Senate District 31:	House Districts 51, 77, 97	
Senate District 32:	House Districts 64, 65, 99	
Senate District 33:	House Districts 58, 59, 79	

All of the above assignments of Senators are made pursuant to Section 5, Article XI of the Ohio Constitution.