DSCC, BOB CASEY FOR SENATE, INC.

**CIVIL DIVISION** 

Petitioners,

No. 24 - CV - 7895

v.

PETITION FOR LEAVE TO INTERVENE

LACKAWANNA COUNTY BOARD OF ELECTIONS,

Respondent.

### PETITION FOR LEAVE TO INTERVENE

Filed on behalf of:

Proposed Intervenor-Respondents Senator-elect David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania

Counsel of Record for this Party

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### PETITION FOR LEAVE TO INTERVENE

Proposed Intervenor-Respondents Senator-elect David McCormick, the Republican National Committee ("RNC"), the National Republican Senatorial Committee ("NRSC"), and the Republican Party of Pennsylvania ("RPP"), by and through undersigned counsel, respectfully submit the following Petition for Leave to Intervene as Respondents in this statutory appeal filed by Petitioners Democratic Senatorial Campaign Committee ("DSCC") and Bob Casey for Senate Inc. ("Petitioners") under 25 P.S. § 3157, and aver the following in support thereof:

### PRELIMINARY STATEMENT

Senator-elect David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania (collectively, "Proposed Intervenor-Respondents") support and seek to uphold free and fair elections for all Pennsylvanians and the laws that guarantee the integrity of those elections. They therefore seek to intervene in this statutory appeal to protect their interests, including Senator-elect McCormick's election victory in the November 5, 2024 general election for United States Senate (the "Election").

Pennsylvania's voters have clearly spoken: They have elected Senator-elect McCormick to represent the Commonwealth in the U.S. Senate. Senator-elect McCormick currently leads his Democrat opponent, Bob Casey, by an insurmountable margin of more than 17,000 votes. On November 7, 2024, the AP declared Senator-elect McCormick the winner of the Election. On November 14, 2024, after a substantial number of provisional ballots had been counted, Decision

<sup>&</sup>lt;sup>1</sup> See AP Race Call: Republican Dave McCormick wins election to U.S. Senate from Pennsylvania, beating incumbent Bob Casey, Associated Press (Nov. 7, 2024), https://apnews.com/article/race-call-mccormick-winspennsylvania-senate-49bdac09ba654d07b88bc62b10b49154.

Desk HQ declared Senator-elect McCormick the winner of the Election.<sup>2</sup> Regrettably, despite a long and distinguished career in public service, outgoing Senator Casey has chosen to deny the results of the Election and refused to concede. In fact, outgoing Senator Casey has chosen to undermine the integrity of the Election and Senator-elect McCormick's victory—and to inflict wasteful costs on the Commonwealth and its taxpayers—by filing numerous legal actions across Pennsylvania asking courts to order that election officials count legally deficient ballots in contravention of the Election Code and governing Pennsylvania law.

For example, outgoing Senator Casey sought judicial orders directing election officials to count mail ballots that do not comply with the General Assembly's date requirement. The Pennsylvania Supreme Court, however, slammed the door on that effort, in accordance with its long and unbroken line of precedent upholding the date requirement as mandatory and precluding election officials from counting mail ballots that fail to comply with it. Republican National Committee v. All 67 County Boards of Elections, No. 136 MM. 2024 (Nov. 18, 2024) (rejecting arguments from Casey and ordering all county boards to comply with date requirement); see also Baxter v. Philadelphia Bd. of Elections, A.3d, 2024 WL 4650792, at \*1 (Pa. Nov. 1, 2024) (staying lower court order against date requirement); New Pa. Project Education Fund v. Schmidt, No. 112 MM 2024, 2024 WL 4410884, at \*1 (Pa. Oct. 5, 2024) (per curiam) ("New Pa.") (declining to exercise King's Bench jurisdiction over state constitutional challenge to date requirement); Black Political Empowerment Project v. Schmidt, 322 A.3d 221, 222 (Pa. 2024) (per curiam) ("BPEP Order") (vacating order striking down date requirement under state constitution); Ball v. Chapman, 289 A.3d 1, 14-16 & n.77 (Pa. 2022) (rejecting host of challenges to date requirement); Pa. Democratic Party v. Boockvar, 238 A.3d 345, 374 (Pa.

<sup>&</sup>lt;sup>2</sup> See, e.g., Bo Erickson, Republican Dave McCormick wins US Senate seat in Pennsylvania, DDHQ projects, Reuters (Nov. 14, 2024), https://www.reuters.com/world/us/republican-dave-mccormick-wins-us-senate-seat-pennsylvania-ddhq-projects-2024-11-14/.

2020) (rejecting state constitutional challenge to sign-and-date mandate, of which date requirement is a part); *In re: Canvass of Absentee and Mail-in Ballots of Nov. 3, 2020 General Election*, 241 A.3d 1058, 1085-89 (Pa. 2020) (Wecht, J., concurring in part) (deciding vote making clear date requirement is mandatory and enforceable for all elections after 2020).

This Statutory Appeal filed by outgoing Senator Casey and the DSCC is equally meritless and should be dismissed. Petitioners appeal the decisions of the Lackawanna County Board of Elections (the "Board") not to count (1) 97 provisional ballots that lack one of the two voter signatures the Election Code requires; and (2) 13 provisional ballots that were not enclosed in a secrecy envelope as the Election Code requires. As is set forth more fully below and in the attached Motion to Dismiss, the Board's decisions comport with controlling Pennsylvania law and this Statutory Appeal should be dismissed.

Moreover, the Court should grant intervention to Proposed Intervenor-Respondents. Proposed Intervenor-Respondents have substantial interests in this case and should be permitted to intervene. Senator-elect McCormick has obvious interests in defending his election to the U.S. Senate. In fact, all Intervenor-Respondents have concrete interests in protecting Senator-elect McCormick's victory in the Election and ensuring that Proposed Intervenor-Respondents, their voters, their candidates, and their members compete for office in Pennsylvania's elections subject to the laws duly enacted by the General Assembly. No other party to this action represents these private interests, and therefore this timely petition for intervention should be granted.

Petitioners outgoing Senator Casey and the DSCC have consented to Proposed Intervenor-Respondents' intervention in this matter. Proposed Intervenor-Respondents therefore respectfully request that the Court grant their petition to intervene as Respondents, and to permit

them to file their Motion to Dismiss Petitioners' Statutory Appeal, which is attached as Exhibit A.

#### I. BACKGROUND

#### A. The Proposed Intervenor-Respondents

- 1. David McCormick is a Pennsylvania voter, prevailed in the Election, and is the Senator-elect for the Commonwealth. The provisional ballots which Petitioners seek to have counted impact Senator-elect McCormick's margin of victory by adding legally deficient provisional ballots to his opponent's vote count. Senator-elect McCormick accordingly has standing in this action. See In re Gen. Election-1985, 531 A.2d 836, 838 (Pa. Commw. 1987); see also McLinko v. Commonwealth, 270 A.3d 1278, 1282 (Pa. Commw. Ct. 2022) ("In sum, a candidate has an interest beyond the interest of other citizens and voters in election matters.").
- 2. The RNC is the primary committee of the Republican Party of the United States as defined by 52 U.S.C. § 30101(14). The RNC manages the Republican Party's business at the national level, including development and promotion of the Party's national platform, fundraising, and election strategies; supports Republican candidates for public office at the federal, state, and local levels across the country, including those on the ballot in Pennsylvania; and helps state parties throughout the country, including the RPP, educate, mobilize, assist, and turn out voters. The RNC has made significant contributions and expenditures in support of Republican candidates up and down the ballot in Pennsylvania, including critically, Senator-elect McCormick. The RNC has a substantial and particularized interest in ensuring its candidates compete only under the rules duly enacted by the General Assembly—and not "an illegally structured competitive environment." *Mecinas v. Hobbs*, 30 F.4th 890, 898 (9th Cir. 2022) (cleaned up) (collecting cases); *see, e.g., Nelson v. Warner*, 12 F.4th 376, 384 (4th Cir. 2021);

Pavek v. Donald J. Trump for President, Inc., 967 F.3d 905, 907 (8th Cir. 2020); Green Party of Tenn. v. Hargett, 767 F.3d 533, 544 (6th Cir. 2014); Shays v. FEC, 414 F.3d 76, 84–85 (D.C. Cir. 2005); Smith v. Boyle, 144 F.3d 1060, 1062–63 (7th Cir. 1998).

- 3. The NRSC is a national committee of the Republican Party as defined by 52 U.S.C. § 30101(14). Its mission is to elect Republican candidates such as Senator-elect McCormick to the United States Senate. It supports Republican candidates for U.S. Senate throughout the country and helps state parties throughout the country, including the RPP, educate, mobilize, assist, and turn out voters. The NRSC has made significant contributions and expenditures in support of Senator-elect McCormick in the Election. Like the RNC, the NRSC has a substantial and particularized interest in ensuring its candidates compete in a fair and legitimate competitive environment. See, e.g., Mecinas, 30 F.4th at 890; Shays, 414 F.3d at 85.
- 4. The RPP is a major political party, 25 P.S. § 2831(a), and the "State committee" for the Republican Party in Pennsylvania, 25 P.S. § 2834, as well as a federally registered "State Committee" of the Republican Party as defined by 52 U.S.C. § 30101(15). The RPP, on behalf of itself and its members, nominates, promotes, and assists Republican candidates seeking election or appointment to federal, state, and local office in Pennsylvania. It works to accomplish this purpose by, among other things, devoting substantial resources toward educating, mobilizing, assisting, and turning out voters in Pennsylvania. The RPP has made significant contributions and expenditures in support of Republican candidates up and down the ballot and in mobilizing and educating voters in Pennsylvania in the past many election cycles and intends to do so again in 2024. Like the RNC and NRSC, the RPP has a substantial and particularized interest in ensuring its candidates compete in a fair and legitimate competitive environment. See, e.g., Mecinas, 30 F.4th at 890; Shays, 414 F.3d at 85.

### B. Procedural History

- 5. On November 18, 2024, Petitioners filed this Petition for Review in the Nature of a Statutory Appeal in the Court of Common Pleas of Lackawanna County, Pennsylvania. Petitioners appeal the Board's November 14, 2024 decision not to count 110 provisional ballots in the Election.
- 6. This case is still in its infancy. As of the filing of this Petition for Leave to Intervene, the only pleading that has been filed in this proceeding is the Petitioners' Petition for Review.

### II. THE GOVERNING INTERVENTION STANDARD

- 7. "The right to intervention should be accorded to anyone having an interest of his own which no other party on the record is interested in protecting." *Keener v. Zoning Hearing Bd. Of Millcreek Twp.*, 714 A.2d 1120, 1123 (Pa. Commw. Ct. 1998) (citing *Bily v. Bd. of Property Assessment, Appeals and Review of Allegheny Cty.*, 44 A.2d 250 (Pa. 1945)).
- 8. Intervention in a court of common pleas is governed by Pennsylvania Rules of Civil Procedure 2326 through 2329. A proposed intervenor who satisfies those rules "shall be permitted to intervene." Pack. Civ. P. 2327.
- 9. Moreover, Pennsylvania law affords a proposed intervenor an absolute right to intervene in an action if the proposed intervenor can satisfy any one of the categories specified in Rule 2327. Pa. R. Civ. P. 2329; see also Larock v. Sugarloaf Township Zoning Hearing Bd., 740 A.2d 308, 313 (Pa. Commw. Ct. 1999).

10. Proposed Intervenor-Respondents seek to intervene under Pennsylvania Rule of Civil Procedure 2327(3) and (4), which provide in pertinent part:

At any time during the pendency of an action, a person not a party thereto shall be permitted to intervene therein, subject to these rules if

- (3) such person could have joined as an original party in the action or could have been joined therein; or
- (4) the determination of such action may affect any legally enforceable interest of such person whether or not such person may be bound by a judgment in the action.

Pa. R.C.P. No. 2327(3), (4) (emphasis added); see also Allegheny Reprod. Health Ctr. v. Pa. Dep't of Human Servs., No. 26 M.D. 2019, 2020 WL 424866, at \*5 (Pa. Commw. Ct. Jan. 28, 2020) ("Pennsylvania Rule of Civil Procedure No. 2327(4) ... permits intervention where the determination 'may affect any legally enforceable interest' of a proposed intervenor." (quoting Pa. R.C.P. No. 2327(4)).

- 11. The Court should grant this Petition because the Court's determination of this action may affect Proposed Intervenor-Respondents' legally enforceable interests, no exception applies under Rule 2329, and Proposed Intervenor-Respondents' participation will aid the Court.
- 12. Notably, Petitioners have consented to intervention by Proposed Intervenor-Respondents.

#### III. BASIS FOR THE INTERVENTION

- A. Senator-elect McCormick, RNC, NRSC, and RPP have a substantial interest in this action.
- 13. Senator-elect McCormick, RNC, NRSC, and RPP have substantial and particularized interests in preserving Senator-elect McCormick's victory in the Election, as well as in preserving the state election laws challenged in this action.

- 14. Indeed, there can be no question that Proposed Intervenor-Respondents have a direct and significant interest in preserving Senator-elect McCormick's victory. See, e.g., Bush v. Gore, 531 U.S. 98 (2000); McLinko, 270 A.3d at 1282.
- interest in the proper enforcement of Pennsylvania's election laws in which they, their members, their candidates, and their voters exercise their constitutionally protected rights to participate and to vote. Those laws are designed to ensure "the integrity of [the] election process," Eu v. San Fran. Cty. Democratic Centr. Comm., 489 U.S. 214, 231 (1989), and the "orderly administration of elections," Crawford v. Marion Cty. Election Bd., 553 U.S. 181, 196 (2008) (Op. of Stevens, J.). The relief sought by the Petitioners may alter or impair the current competitive electoral environment in Pennsylvania, in which Proposed Intervenor Respondents have invested, and will continue to invest, substantial resources. See League of Women Voters v. Commonwealth, 178 A.3d 737, 741 n.5, 800 (Pa. 2018). When executive or judicial officials "set the rules of the [election] in violation of statutory directives," Shays, 414 F.3d at 85, political entities have a cognizable basis for intervention. After all, "[t]he counting of votes that are of questionable legality does . . . threaten irreparable harm to" candidates and parties participating in elections. Bush v. Gore, 531 U.S. 1046, 1047 (2000) (Scalia, J., concurring).
- 16. If Petitioners' suit is successful, ballots will be counted that the General Assembly has said cannot be counted, thus forcing Proposed Intervenor-Respondents to "participate in an illegally structured competitive environment." *Mecinas*, 30 F.4th at 898; *Shays*, 414 F.3d at 85. Proposed Intervenor-Respondents thus have a cognizable interest that can be impaired by Petitioners' suit. *See id*.

17. Further, if Petitioners' action succeeds, the RNC, the NRSC, and the RPP will be forced, as they prepare for future elections, to divert resources to training candidates, poll watchers, volunteers, and voters on how to operate under new election rules; such diversions of resources will impair their core activities of getting Republican candidates elected. *Cf. La Union Del Pueblo Entero v. Abbott*, 29 F.4th 299, 305-06 (5th Cir. 2022) (allowing intervention as of right under similar circumstances). For that reason as well, Proposed Intervenor-Respondents should be granted intervention.

### B. There is no basis to deny the application for intervention.

- 18. Pennsylvania Rule of Civil Procedure 2329 provides that upon the filing of a petition for intervention and after a hearing, if the allegations of the petition are found to be sufficient (under Pennsylvania Rule of Civil Procedure 2327), then the Court shall enter an order allowing intervention unless certain enumerated categories in Rule 2329 are met. See, e.g., Sugarloaf, 740 A.2d at 313. Under Pennsylvania Rule of Civil Procedure 2329, an application for intervention may be refused if: (1) the proposed intervenor's claim or defense "is not in subordination to and in recognition of the propriety of the action"; (2) the proposed intervenor's interest is already adequately represented; or (3) the proposed intervenor "has unduly delayed in making application for intervention or the intervention will unduly delay, embarrass or prejudice the trial or the adjudication of the rights of the parties."
  - 19. None of these factors applies to Proposed Intervenor-Respondents.
- 20. First, Proposed Intervenor-Respondents' defense in this action is in subordination to and in recognition of the action's propriety. If permitted to intervene, Proposed Intervenor-Respondents' arguments will simply be "the 'mirror-image'" of Petitioners' arguments. See,

- e.g., Democratic Nat'l Comm. v. Bostelmann, 2020 WL 1505640, at \*5 (W.D. Wis. Mar. 28, 2020).
- 21. Second, no existing party adequately represents Proposed Intervenor-Respondents' particularized interests. See Pa.R.C.P. No. 2329(2). The Board—rightfully—does not represent any particular candidate's or campaign's interests in this case and, therefore, does not represent the unique interests of Proposed Intervenor-Respondents. After all, as a public entity, the Board has interests in applying and enforcing the law that can differ significantly from candidates and political parties. See, e.g., Trbovich v. United Mine Workers, 404 U.S. 528, 538-39 (1972). Petitioners have interests directly at odds with the Proposed Intervenor-Respondents, as they represent outgoing Senator Casey and his interests, which are diametrically opposed to Senator-elect McCormick's interests.
- 22. Third, Proposed Intervenor-Respondents have not unduly delayed the submission of their application to intervene in this action, which remains in its infancy. This Petition has been filed within the timeframe established by the Court. Thus, Proposed Intervenor-Respondents' intervention will not cause any undue delay, embarrassment, or prejudice to any party, but their intervention will aid the court in resolving the important legal and factual questions before it. Notably, Petitioners have consented to Proposed Intervenor-Respondents' intervention.

### IV. CONCLUSION

The Court should grant intervention to Proposed Intervenors and direct the prothonotary to file on the docket Proposed Intervenor-Respondents' Motion to Dismiss and Brief in Support attached as Exhibit A.

Respectfully submitted,

Dated: November 20, 2024

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# Exhibit A

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DSCC,

CIVIL ACTION

BOB CASEY FOR SENATE, INC.,

Petitioners,

No. 24-cv-7895

**Election Appeal** 

V.

LACKAWANNA COUNTY BOARD OF ELECTIONS,

Respondent.

## INTERVENOR-DEFENDANTS' MOTION TO DISMISS

Filed on behalf of:

Proposed Intervenor-Respondents Senator-elect David McCormick,
The Republican National Committee, The National Republican Senatorial Committee,
and the Republican Party of Pennsylvania

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DSCC and BOB CASEY FOR SENATE, INC.,

ELECTION APPEAL SEPTEMBER TERM, 2024

Petitioners,

No. 24-cv-7895

v.

LACKAWANNA COUNTY BOARD OF ELECTIONS,

Respondent.

# MOTION TO DISMISS PETITION FOR REVIEW IN THE NATURE OF A STATUTORY APPEAL

Proposed Intervenor-Respondents Senator-elect David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania, and the National Republican Senatorial Committee (collectively, "Intervenor-Respondents") hereby move this Court for an Order dismissing Petitioners DSCC and Bob Casey for Senate, Inc.'s Petition for Review in the Nature of a Statutory Appeal (the "Petition"). Intervenor-Respondents incorporate by reference their concurrently filed Brief in Support of Motion to Dismiss Petition for Review in the Nature of a Statutory Appeal.

<sup>&</sup>lt;sup>1</sup> Intervenor-Respondents have styled this response to the Petition as a Motion to Dismiss based on the Pennsylvania Commonwealth Court's decision in *Schimes v. City of Scranton Non-Uniform Pension Board*, No. 1526 C.D. 2018, 2019 WL 3477059, at \*4 (Pa. Commw. Ct. Aug. 1, 2019) ("the Pennsylvania Rules of Civil Procedure are not applicable to statutory appeals; thus, preliminary objections, the grounds for which are set forth in Pa. R.C.P. 1028, cannot be used as a vehicle for challenging such an appeal.") (*citing Appeal of Borough of Churchill*, 575 A.2d 550, 553 (Pa. 1990)); *see also Barros v. City of Allentown*, No. 1592 C.D. 2011, 2012 WL 8685524, at \*3 n. 4 (Pa. Commw. Ct. July 5, 2012) (treating a preliminary objection in a statutory appeal as if it were a motion to dismiss).

- 1. Petitioners have filed this statutory appeal challenging the decision of the Lackawanna County Board of Elections (the "Board") rejecting certain provisional ballots cast by individuals in the 2024 General Election.
- 2. Specifically, the Board voted not to count 110 provisional ballots in two categories: (1) 97 provisional ballots that lacked a legally required signature of the elector and (2) 13 provisional ballots that lacked a secrecy envelope.
- 3. The Board's decision not to count these categories of provisional ballots was correct under controlling law. Indeed, the Philadelphia Court of Common Pleas has already rejected an identical statutory appeal Petitioners filed in that county. See 11/19/24 Philadelphia Order (Ex. A).
- 4. The Election Code expressly requires individuals casting provisional ballots to sign their name twice.
- 5. First, the Election Code states that, "[p]rior to voting the provisional ballot, the elector shall be required to sign an affidavit." 25 P.S. § 3050(a.4)(2). That affidavit affirms, among other things, that the individual resided in the election district "at the time that [he or she] registered," and that the provisional ballot "is the only ballot that [he or she] cast in this election." *Id*.
- 6. Second, the Election Code states that the individual "shall place his signature on the front of the provisional ballot envelope." *Id.* § 3050(a.4)(3).
- 7. The Election Code also requires individuals casting provisional ballots to place their ballots within a secrecy envelope. This command, too, is mandatory. "After the provisional ballot has been cast, the individual *shall* place it in a secrecy envelope." *Id.* (emphasis added).

- 8. If that were not already clear enough, the Election Code later confirms that the consequences of failing to comply with these requirements is that the provisional ballot will be discarded.
- 9. The Election Code states that "[a] provisional ballot shall not be counted if ... either the provisional ballot envelope ... or the affidavit ... is not signed by the individual." *Id.* § 3050(a.4)(5)(ii)(A).
- 10. The Election Code also states that "[a] provisional ballot shall not be counted if ... a provisional ballot envelope does not contain a secrecy envelope." *Id.* § 3050(a.4)(5)(ii)(C).
- "shall," it means it. See In re: Canvass of Absentee & Mail-in Ballots of Nov. 3, 2020 Gen. Election, 241 A.3d 1058, 1087 (Pa. 2020) (Opinion of Wecht, J.) (casting the deciding vote) ("The only practical and principled alternative is to read 'shall' as mandatory."); Ball v. Chapman, 289 A.3d 1 (Pa. 2022). The use of the word "shall" indicates that the requirement is mandatory, and failure to comply with a mandatory requirement results in disqualification from voting. Ball, 289 A.3d 1.
- 12. Indeed, a few months ago the Pennsylvania Supreme Court reached exactly this conclusion for the signature requirement for provisional ballots. See In re: Canvass of Provisional Ballots in 2024 Primary Election, 322 A.3d 900 (Pa. 2024). That court held that "the 'shall place his signature' language in paragraph 3050(a.4)(3) is equally clear and unambiguous" as the date requirement held to be mandatory in Ball. Id. at 907. Similarly, the Pennsylvania Supreme Court has held that the Election Code's secrecy-envelope requirement is "mandatory" such that failure to comply "renders the ballot invalid" and ineligible to be counted. Pa. Democratic Party v. Boockvar, 238 A.3d 345, 380 (Pa. 2020).

- 13. Petitioners do not meaningfully dispute that the Election Code requires individuals to sign twice to cast a provisional ballot that will be counted. Nor do they meaningfully dispute that the Election Code requires individuals to place their provisional ballots in secrecy envelopes. Rather, Petitioners argue that the Board, by complying with the Election Code, violated the Due Process Clause of the federal Constitution and the federal Help America Vote Act ("HAVA"), 52 U.S.C. § 21082.
- 14. At the threshold, Petitioners have waived their constitutional challenge because they failed to give notice of it to the Attorney General. See Pa. R. Civ. P. 235, 521; In Re: Nomination Petition of Joseph J. Vodvarka, No. 85 M.D. 2024 (Pa. Commw. Ct. March 8, 2024) (citing Kepple v. Fairman Drilling Company, 615 A.2d 1298, 1303 (Pa. 1992)).
- 15. That challenge, moreover, fails on the merits because the Due Process Clause is not implicated by "[g]arden variety election irregularities." *Northeast Ohio Coalition for Homeless v. Husted*, 696 F.3d 580, 597 (6th Cir. 2012) (citation omitted). Rather, the Due Process Clause is implicated only when the plaintiff can point to something that rises to the level of "state actions that induce voters to miscast their votes." *Id*.
- 16. Nothing close to such misconduct is present in this case. Without any support, Petitioners presume that any individual who cast a noncompliant provisional ballot "were victims of poll worker error," such that they were not at fault for their ballots' noncompliance. Petition ¶20. According to Petitioners' argument, a ballot's failure to comply with the Election Code should *always* be taken by courts as "strong[] indicat[ion] that the poll worker did not provide the voter with a secrecy envelope." *Id.* ¶19. Similarly, Petitioners would have this Court believe that failure to sign the provisional ballot is "definitionally poll worker error." *Id.* ¶18.

- 17. There is no support for Petitioners' novel argument, which would seek to turn every voter error into a constitutional violation. In reality, Petitioners are merely resurrecting the failed argument, already rejected in *In re: Canvass of Provisional Ballots in 2024 Primary Election*, that so long as "the voter's electoral intent is clear and there is no suggestion of fraud," the ballot must be accepted. 322 A.3d at 907–08. That argument did not carry the day, because "where the General Assembly has attached specific consequences to particular actions or omissions, Pennsylvania courts may not mitigate the legislatively prescribed outcome through recourse to equity." *Id.* at 908 (internal quotation marks omitted).
- 18. Petitioners' argument is even less convincing given the Secretary of State's clear guidance on how to cast a provisional ballot. See Department of State, Pennsylvania Provisional Voting Guidance, https://www.pa.gov/content/dam/copapvp-pagov/en/dos/resources/voting-and-elections/directives-and-guidance/2024-provisional ballots-guidance-v2.2.pdf ("Guidance"). That Guidance expressly tells voters that he or she "must sign both the Voter Affidavit for Provisional Ballot and the front of the provisional ballot envelope." Guidance 3 (emphases in original). And that Guidance also directs voters that "they must seal their ballot in the secrecy envelope and then place the secrecy envelope in the provisional ballot envelope." Id. Due process simply requires nothing more. Cf. Pa. Democratic Party v. Boockvar, 238 A.3d 345, 389 (Pa. 2020) (Wecht, J., concurring) ("So long as the Secretary and the county boards of elections provide electors with adequate instructions for completing the declaration of the elector—including conspicuous warnings regarding the consequences for failing strictly to adhere—predeprivation notice is unnecessary.").
- Indeed, far from following the federal Constitution, acceding to Petitioners' demands would violate federal and state law.

- 20. Under the Equal Protection Clause of the U.S. Constitution, a "State may not, by ... arbitrary and disparate treatment, value one person's vote over that of another." Bush v. Gore, 531 U.S. 98, 104-05 (2000). Accordingly, at least where a "statewide" rule governs, such as in a statewide election, there must be "adequate statewide standards for determining what is a legal vote, and practicable procedures to implement them." Id. at 110. And counties cannot "use[] varying standards to determine what [i]s a legal vote." Id. at 107.
- 21. Yet that is precisely what will happen if this Court reverses the Board's decision here. Other county boards, like the Board here, have correctly decided to follow the law, which means that an order from this Court (which can only bind Lackawanna County) reversing the Board's decision will result in "varying standards to determine what [i]s a legal vote" from "county to county" and will be improper. See id. at 106-07.
- 22. Granting Petitioners' request will also violate the Pennsylvania Constitution, which decrees that "[a]ll laws regulating the folding of elections . . . shall be uniform throughout the State," Pa. Const. art. VII, § 6, the Free and Equal Elections Clause, which requires voting laws to "treat[] all voters alike" in "the same circumstances," Winston v. Moore, 91 A. 520, 523 (Pa. 1914), and the Election Code, which requires that elections be "uniformly conducted" throughout the Commonwealth. 25 Pa. Stat. § 2642(g). Once again, other counties will follow the law and not count provisional ballots missing a required signature of the elector or the secrecy envelope, which means reversing just the Board's decision will result in unlawful unequal treatment of Pennsylvania voters.
- 23. HAVA also does not require the Board to count the noncompliant provisional ballots.

- 24. HAVA requires states to allow individuals to cast provisional ballots in certain instances. 52 U.S.C. § 21082. However, such ballots must be counted only if "the individual is eligible under State law to vote." *Id.*; *see also Sandusky Cnty. Democratic Party v. Blackwell*, 387 F.3d 565, 571 (6th Cir. 2004) (explaining such ballots are only counted if "the person was indeed entitled to vote at that time and place" (cleaned up)).
- 25. Here, the Election Code permits provisional ballots to be counted only if (1) it is signed twice, on the affidavit and on the ballot envelope, and (2) it is enclosed in a secrecy envelope. "[T]he ultimate legality of the vote cast provisionally is generally a matter of state law," *Sandusky*, 387 F.3d at 576, and enforcing the Election Code is entirely consistent with HAVA.
- 26. Even if the Court is willing to credit Petitioners' novel arguments as plausible (they are not), they cannot carry the day at this late stage. The election is over, and now is not the time to attempt to rewind the election based on some newly discovered interaction between federal law and the Election Code.
- 27. The Pennsylvania Supreme Court was clear: courts must "neither impose nor countenance substantial alterations to existing laws and procedures during the pendency of an ongoing election." *New Pa. Project Education Fund v. Schmidt*, No. 112 MM 2024, 2024 WL 4410884, at \*1 (Pa. Oct. 5, 2024).
- 28. By that statement, that court adopted for the Commonwealth the *Purcell* principle, which is a "common sense" rule against "disrupt[ing] imminent elections" with last-minute changes to the election laws. *Id.* (citation omitted). That principle recognizes that "[c]onfidence in the integrity of our electoral processes is essential to the functioning of our participatory

democracy," and that such confidence is undermined when late-breaking alterations to the rules governing the election are sprung on voters. *Purcell v. Gonzalez*, 549 U.S. 1, 4 (2006).

- 29. The *Purcell* principle "applies with much more force on the back end of elections." *Trump v. Wis. Elections Comm'n*, 983 F.3d 919, 925 (7th Cir. 2020). "Last-minute changes to longstanding election rules . . . invit[e] confusion and chaos and erod[e] public confidence in electoral outcomes." *DNC v. Wis. State Legislature*, 141 S. Ct. 28, 30 (2020) (Gorsuch, J., concurring). That confusion and chaos is only increased when courts sanction changes to election rules *after* polls have closed.
- 30. It is now weeks after the election. Petitioners have placed this Court in the position of having to decide whether to override the Election Code with a novel theory of federal constitutional and statutory law. The Pennsylvania Supreme Court has already indicated that the only appropriate decision is not to "countenance" such a late-breaking attempt to change the results of an election. *New Pa. Project*, 2024 WL 4410884, at \*1.

WHEREFORE, for the reasons stated herein, those contained in Proposed Intervenor-Respondents' accompanying Brief in Support of this Motion to Dismiss, and those that may be urged upon this Court at eral argument on this Motion, Proposed Intervenor-Respondents Senator-elect David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania, respectfully request that this Honorable Court grant their Motion to Dismiss, enter an order dismissing Petitioners' Petition for Review in the Nature of a Statutory Appeal, and grant any such other relief that the Court may deem just and fair.

Dated:	November	20.	2024
Dulle.	TACACITIOCI	40,	2027

Respectfully submitted/

By:

Maxmilian Peters Esquire

(PA #326291) max@1oaklegal.com 10AK LEGAL 4411 N. Front Street Harrisburg, PA 17110 (717) 516-2299

Anthony C. Lomma, Esquire PA Atty. I.D. 38675 3703 Birney Avenue Moosic, PA 18507 ALommaEsq@gmail.com (570) 346-5549

Counsel for Proposed Intervenor-Respondents.

# CERTIFICATE OF COMPLIANCE WITH PUBLIC ACCESS POLICY

I certify that this filing complies with the provisions of the *Public Access Policy of the United Judicial System of Pennsylvania: Case Records of the Appellate and Trial Courts* that require filing confidential information and documents differently than non-confidential information and documents.

Dated: November 20, 2024

Counsel of Record

Maxmilian Peters, Esquire

DSCC, BOB CASEY FOR SENATE, INC.

**CIVIL DIVISION** 

Petitioners,

v.

LACKAWANNA COUNTY BOARD OF **ELECTIONS** 

Respondent.

No. 24-CV-- 7895

**ELECTION APPEAL** 

### CERTIFICATE OF SERVICE

I, Maxmilian Peters, Esquire, Attorney for Proposed Intervenor, hereby certify that I served a true and correct copy of Intervenor-Defendants' Motion To Dismiss, on the following parties, by Electronic Mail, on the 20<sup>th</sup> day of November, 2024, as follows:

Lackawanna County Board Of Elections Lackawanna County Government Center 123 Wyoming Avenue, 2nd Floor Scranton, PA 18503 HopkinsE@lackawannacounty.org

Judith G. Price, Esquire Dougherty Leventhal & Price LLP 75 Glenmaura National Blvd Moosic, PA 18507 jgprice@dlplaw.com (Counsel for Casey For Senate)

Donald Fredrickson, Esquire Lackawanna County Government Center 123 Wyoming Avenue, 6th Floor Scranton, PA 18503 donald frederickson@yahoo.com

Maxmilian/Peters, Esquire Attorney for Petitioners max@1/baklegal.com 10AK LEGAL 4411 N. Front Street

Harrisburg, PA 17110

(717) 516-2299

# CERTIFICATE OF COMPLIANCE WITH CASE RECORDS PUBLIC ACCESS POLICY

I certify that this filing complies with the provisions of the Case Records Public Access

Policy of the Unified Judicial System of Pennsylvania that require filing confidential information and documents differently than non-confidential information and documents.

Maxmilian Peters, Esquire

Counsel for Proposed Intervenor-Respondents

DSCC & BOB CASEY FOR SENATE, INC.,

Petitioners,

V.

LACKAWANNA BOARD OF ELECTIONS,

Respondent.

#### ORDER OF COURT

AND NOW, this \_\_\_\_ day of November, 2024, upon consideration of the Petition for Leave to Intervene filed by David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania, and any opposition thereto, it is hereby ORDERED, ADJUDGED, and DECREED as follows:

The Petition is GRANTED. David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania shall participate in this action as Intervenor-Respondents.

The Lackawanna County Clerk of Judicial Records is DIRECTED to enter the names of David McCormick, the Republican National Committee, the National Republican Senatorial Committee, and the Republican Party of Pennsylvania on the docket in this matter as Intervenor-Respondents and DOCKET the Intervenor-Respondents' Motion to Dismiss the Petition for Review in the Nature of a Statutory Appeal and attendant Brief in Support.

BY THE COURT:

	. J

### **VERIFICATION OF REPUBLICAN PARTY OF PENNSYLVANIA**

I, Angela Alleman, Executive Director at the Republican Party of Pennsylvania, am authorized to make this verification on behalf of the Republican Party of Pennsylvania. I hereby verify that the factual statements set forth in the foregoing Petition For Leave To Intervene are true and correct to the best of my knowledge or information and belief.

I understand that verification is made subject to the penalties of 18 Pa. Cons. Stat. 4904, relating to unsworn falsifications to authority.

Angela Alleman

**Executive Director** 

Republican Party of Pennsylvania

Date: 11/19/2024

### VERIFICATION OF REPUBLICAN NATIONAL COMMITTEE

I, Ashley Walukevich, Pennsylvania State Director at the Republican National Committee, am authorized to make this verification on behalf of the Republican National Committee. I hereby verify that the factual statements set forth in the foregoing Petition For Leave To Intervene are true and correct to the best of my knowledge or information and belief.

I understand that verification is made subject to the penalties of 18 Pa. Cons. Stat. 4904, relating to unsworn falsifications to authority.

Ashley Walukevich

Fennsy Wania State Director Republican National Committee

Date: 11/19/2024

# VERIFICATION OF NATIONAL REPUBLICAN SENATORIAL COMMITTEE

I, Ryan Dollar, General Counsel at the National Republican Senatorial Committee, am authorized to make this verification on behalf of the National Republican Senatorial Committee. I hereby verify that the factual statements set forth in the foregoing Petition For Leave To Intervene are true and correct to the best of my knowledge or information and belief.

I understand that verification is made subject to the penalties of 18 Pa. Cons. Stat. 4904, relating to unsworn falsifications to authority.

Ryan Dollar

General Counsel

National Republican Senatorial Committee

Date: 11/19/24

### VERIFICATION

I, David McCormick, verify that that the facts contained in the foregoing are true and correct based upon my knowledge, information, and belief. However, while the facts are true and correct based upon my knowledge, information, and belief, the words contained in the foregoing are those of counsel and not mine. I understand that statements herein are made subject to the penalties set forth in 18 Pa. C.S.A. §4904 relating to unsworn falsification to authorities.

David McCormick

DSCC, BOB CASEY FOR SENATE, INC.

CIVIL DIVISION

Petitioners,

V.

LACKAWANNA COUNTY BOARD OF ELECTIONS

Respondent.

No. 24-CV-- 7895

**ELECTION APPEAL** 

MAURI B. KELLY

MAURI B. KELLY

20 P 3 5

### CERTIFICATE OF SERVICE

I, Maxmilian Peters, Esquire, Attorney for Proposed Intervenor, hereby certify that I served a true and correct copy of Proposed Intervenor's Petition For Leave to Intervene, on the following parties, by Electronic Mail, on the 20<sup>th</sup> day of November, 2024, as follows:

Lackawanna County Board Of Elections Lackawanna County Government Center 123 Wyoming Avenue, 2nd Floor Scranton, PA 18503 HopkinsE@lackawannacounty.org

Judith G. Price, Esquire
Dougherty Leventhal & Price LLP
75 Glenmaura National Blvd.
Moosic, PA 18507
jgprice@dlplaw.com
(Counsel for Casey For Senate)

Date: 11/26/24

Donald Fredrickson, Esquire Lackawanna County Government Center 123 Wyoming Avenue, 6th Floor Scranton, PA 18503 donald\_frederickson@yahoo.com

Maxmilian Peters, Esquire Attorney for Petitioners max@loaklegal.com 10Ak LEGAL 4411 N. Front Street

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